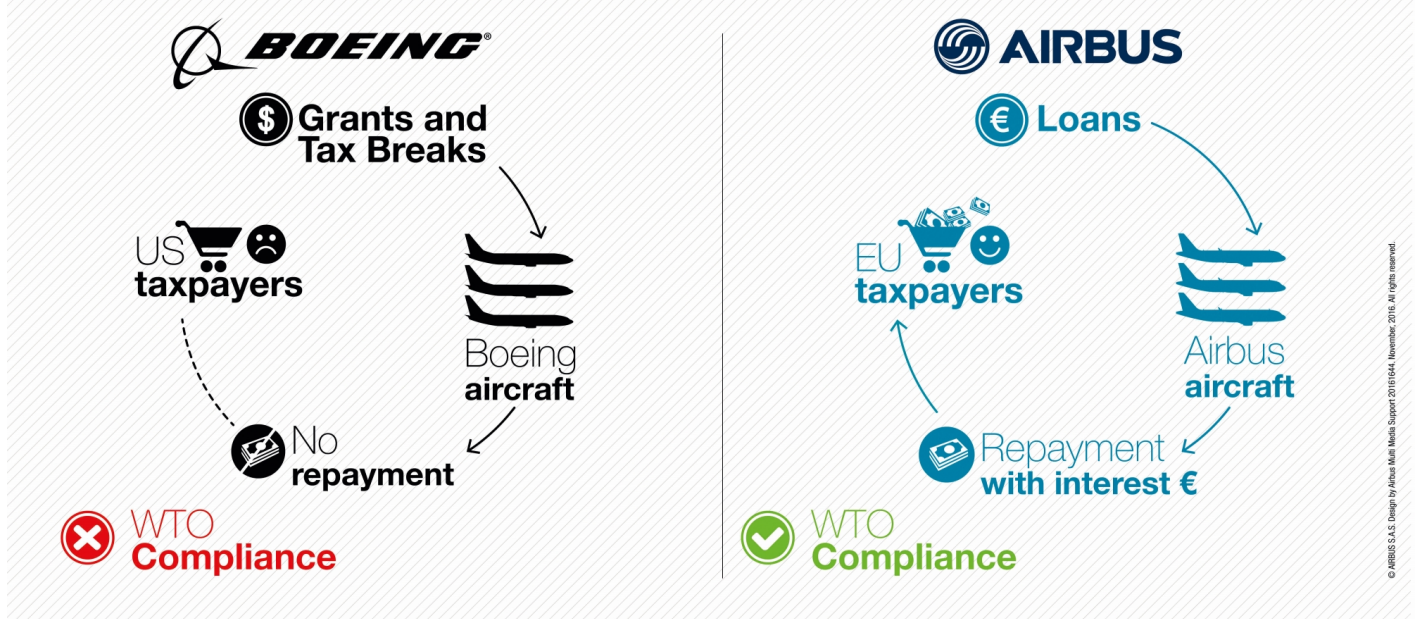


# WTO DELIVERS KNOCKOUT BLOW TO BOEING'S RECORD-BREAKING SUBSIDIES WITH HISTORIC RULING

News / Manufacturer

## Aircraft Development Financing Methods



Today's report from the World Trade Organization (WTO) Panel (DS487) confirms that the United States has ignored international trade rules by permitting illegal subsidies to Boeing, this time targeted at the 777X aircraft. The Panel found Washington State's multi-billion dollar subsidy regime for Boeing to include "prohibited" subsidies, which in the Panel's words belong to "a special category... which Members have deemed to create such trade distortions that they are proscribed," because they are "specifically designed to affect trade."

"The United States and Boeing picked this fight at the WTO, and today's ruling is yet another blow for that strategy," said Tom Enders, Chief Executive Officer, Airbus Group. "Those prohibited subsidies must be withdrawn immediately following today's historic ruling, meaning that Boeing must give up these massive tax subsidies."

This ruling adds to the previous findings by the WTO in 2012 that federal, state, and local governments in the United States are providing huge and WTO-inconsistent subsidies to Boeing (DS353), now mounting up to a total of 26 billion USD of pure grants which Boeing has no plans to repay. "The earlier WTO rulings had already confirmed that B787 was the most highly subsidized aircraft in the history of aviation," said Fabrice Brégier, Airbus President & CEO. "Today's report

leaves no doubt that Boeing has gone even further. The 777X will not cost Boeing a single dollar to develop thanks to Washington State’s taxpayers. We estimate the damage to Airbus and the European aerospace industry in the region to be \$50 billion so far, and that’s only for the 777X. The United States Trade Representative (USTR) should take immediate action. This cannot go on any longer. It is time for the U.S. Trade Representative to insist that Boeing cease its anti-competitive behavior.”

Among those subsidies found to be WTO-inconsistent in 2012 – due to the significant competitive harm caused to Airbus – was the very same Washington State tax incentive regime found today to include a “prohibited” subsidy. “Instead of complying with that 2012 ruling, the United States has doubled-down on illegal conduct,” explained John Harrison, General Counsel, Airbus Group. “By extending the tax incentives through the year 2040, increasing their value by nearly \$9 billion, making them available to a new Boeing aircraft, and adding an illegal contingency, the United States and Washington State are further defying WTO compliance.”

Industry specialists suggest that the nearly \$9 billion in subsidies provided by Washington State is largely sufficient to cover the entire cost of design and production of the 777X, essentially giving Boeing a “free ride” by offsetting entirely the costs of developing and bringing the aircraft to market.

Considering today’s ruling, together with the 2012 ruling in the original dispute, Boeing has caused at least \$95 billion in commercial harm to Airbus, opening the door to trade sanctions against the US in an equivalent amount. As Harrison explains: “The WTO has for the first time in these disputes identified prohibited subsidies to Boeing for the 777X, condemning as the worst form of trade violation a full aircraft development illegally financed by taxpayer money. And that is supposed to be good for American business and workers? Unlike the loans to Airbus – the interest rates of which were considered in the WTO dispute against the European Union – Boeing plans no repayment of any kind.”

Harrison added that: “The United States has no other option than to direct that Washington State repeal the legislation or amend it in a way that makes it WTO-compliant. That would obviously take away any incentive to keep producing the 777X in Washington State and it will certainly not benefit Boeing’s balance sheet.” The Panel has declared that the US must end the prohibited subsidy regime in Washington State within 90 days. This is on top of the ongoing US failure to comply with the original WTO ruling against Boeing subsidies - for which the public panel report is expected in the next several months.

Airbus once again congratulates the European Commission and the Governments of France, Germany, the UK and Spain for their success at the WTO, and is grateful for the years of effort they have invested in setting the record straight.

“We hope this outcome will lead those at Boeing who advocate continuing this trade dispute to reconsider,” Tom Enders concluded.

[More on WTO](#)

**Relevant references to the report :**

**Quotes From the DS487 Panel Report**

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|  | <b>Para.<br/>#</b> |
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|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------|
|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | <b>Purpose Behind Washington State Aerospace Tax Measures</b> |
| mechanism for achieving the objective of encouraging the aerospace industry [in Washington State] is, in the words of both pieces of legislation, the provision of tax incentives', 'exemptions', and 'incentives'".                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              | 7.159                                                         |
|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | <b>Financial Contribution &amp; Subsidy Findings</b>          |
| Accordingly, the measure constitutes a financial contribution within the meaning of Article 11(1)(ii) of the SCM Agreement because government revenue that is otherwise due is foregone or not collected".                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | 7.167                                                         |
| tax-based financial contributions such as the aerospace tax measures, the relief from taxation otherwise due is not generally available to market participants, nor does it exist as a general condition in the marketplace. ... Indeed, the 'market conditions' that are relevant as the benchmark in this context are the competitive conditions that exist in the absence of the alleged financial contribution. Judging the conferral of a benefit by reference to such market conditions, it is clear that the financial contributions of foregone government revenue otherwise due from certain Washington State taxpayers – through a reduced tax rate, credits against business taxation, or exemptions from otherwise applicable tax liability – makes the taxpayers <b>'better off' than they otherwise have been, in the marketplace</b> , absent the contributions". (emphasis added) | 7.162                                                         |
| g conclusion is that there is a financial contribution by the Washington State government to each of the aerospace tax measures at issue and that a benefit is thereby conferred, the Panel finds that each of the aerospace tax measures at issue constitutes a subsidy within the meaning of Article 1 of the SCM Agreement".                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | 7.165                                                         |

|               | Prohibited Subsidy Finding                                                                                                                                                                                                                                                                                                                |
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| use of 7.363  | ported wings would lead to the of the [subsidized] B&O aerospace tax rate. In contrast, if the manufacturer were to use wings in Washington State by another producer, it would not activate the Second Siting Provision [and therefore would not impact the subsidized tax rate]”.                                                       |
| Article 7.364 | only decision by Boeing to use the wings which it would then ‘use’ in building the 777X that <i>would not</i> trigger the Second Siting Provision [and the loss of the tax rate] would be to source such wings within Washington State, which by definition would be “domestic wings”. (emphasis original)                                |
| loss of 7.365 | The B&O aerospace tax rate for the manufacturing or sale of commercial airplanes is contingent upon the use of wings produced outside of Washington State, if it maintained production of such wings in Washington State, makes the B&O aerospace tax rate for that programme contingent upon the use of wings made in Washington State”. |

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|                | <p>7.367 “Accordingly, pursuant to ESSB 5952, and as a result of the Second Siting Provision, the B&amp;O aerospace tax rate subsidy for the manufacturing or sale of commercial airplanes under the 777X programme is contingent <i>de facto</i> not only on the production of that aircraft and its wings in Washington State, but additionally on not using 777X wings other than those made in Washington State. Since wings made in Washington State are domestic goods and any imported wings would by definition be made outside of Washington State, it follows that the Second Siting Provision makes the B&amp;O aerospace tax rate for the manufacturing or sale of commercial airplanes under the 777X programme contingent upon the use of domestic wings over imported wings”. <a href="#">[MC1]</a></p> |
|                | <p><b>Conclusions and Recommendations</b></p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
| of the 8.1(a)  | <p>8.1(a) “The B&amp;O aerospace tax measures at issue in the present case constitutes a subsidy within the meaning of Article 1 of the SCM Agreement”.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| respect 8.1(b) | <p>8.1(b) “The First Siting Provision and the Second Siting Provision in ESSB 5952, considered jointly, the B&amp;O aerospace tax rate for the manufacturing or sale of commercial airplanes under the 777X programme is a subsidy <i>de facto</i> contingent upon the use of domestic over imported goods within the meaning of Article 1 of the SCM Agreement”.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                  |
| Panel 8.5      | <p>8.5 “Panel found that the European Union demonstrated that the B&amp;O aerospace tax rate for the manufacturing or sale of commercial airplanes under the 777X programme, pursuant to ESSB 5952, is a subsidy contingent upon the use of domestic over imported goods, prohibited by Articles 3.1(b) and 3.2 of the SCM Agreement”.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |

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| dingly, taking into account the nature of the<br>ited subsidy found in this dispute, the Panel<br>mends that the United States withdraw it<br>t delay and within 90 days". |
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